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ICON-LBG The Third International Conference on Law, Business and Governance

# PROCEEDINGS

Hosted by Faculty of Law, Faculty of Economics and Faculty of Social Science Bandar Lampung University (UBL)

## Icon-LBG 2016

#### THE THIRD INTERNATIONAL CONFERENCE ON LAW, BUSINESS AND GOVERNANCE 2016

20, 21 May 2016 Bandar Lampung University (UBL) Lampung, Indonesia

## PROCEEDINGS

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#### PREFACE

The Activities of the International Conference are in line and very appropriate with the vision and mission of Bandar Lampung University (UBL) to promote training and education as well as research in these areas.

On behalf of the Third International Conference on Law, Business and Governance (3<sup>th</sup> Icon-LBG 2016) organizing committee, we are very pleased with the very good response especially from the keynote speaker and from the participans. It is noteworthy to point out that about 46 technical papers were received for this conference.

The participants of the conference come from many well known universities, among others : International Islamic University Malaysia, Unika ATMA JAYA, Shinawatra University, Universitas Sebelas Maret, Universitas Timbul Nusantara, Universitas Pelita Harapan, Universitas Bandar Lampung, Universitas Lampung.

I would like to express my deepest gratitude to the International Advisory Board members, sponsor and also to all keynote speakers and all participants. I am also gratefull to all organizing committee and all of the reviewers who contribute to the high standard of the conference. Also I would like to express my deepest gratitude to the Rector of Bandar Lampung University (UBL) who give us endless support to these activities, so that the conference can be administrated on time

Bandar Lampung, 21 May 2016

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#### ANALYSIS OF IMPLEMENTATION PROGRAM VILLAGE FUNDS IN SUPPORTING REGIONAL REVENUE

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#### Abstract

Implementation is the implementation of a series from activities in order to provide public policy so that the policy can bring the expected results included a series of activities. There are four things that affect of the process implementation in the program include communications , human resources , executive attitudes , bureaucratic structure . Implementation is directed to activities , actions , or implementation mechanisms not only activity but the activity and to achieve the objectives of the planned activities . Some things to consider in the implementation of the Village Fund is how the efforts of the organizing committee of the Village Fund program to increase community development and community aspirations add facilities in order to increase the role of the community in the village program.

#### 1. BACKGROUND

Study of Implementation emerged as an attempt to find answers to various questions related to the phenomenon of the implementation, such as why the implementation of a policy can fail in realizing the goals set, why the implementation of a particular policy is easier than to the others or why a policy is successfully implemented in one place ( area ) but failed in other areas . There may be several factors that can affect it because it attempts to explain the phenomenon of these implementations do not always go smoothly as the Village Fund program implementation in the area of income support . The role of the community is considered inadequate because the lack of socialization that is intended for the public. This causes the individual or through a lack of institutional understanding the role and tasks. Improving the ability of village associations in the planning, implementation and control of development was not achieved optimal, because the only social institution that is involved in the design and implementation of physical activity plan. Meanwhile in the implementation and administration process control and released. policy implementation village fund program in accordance with the draft budget in terms of financing, especially considered inadequate because the funds are supposed to get a larger amount of nominal but not in reality. The village is budgeted at the Village Fund program or DD is a fund initiated by the government through the state, but in reality the funds rolled out not in accordance with predetermined. This condition affects the limited funds available so that the field programs that run not achieved optimal. On the other hand the problems that arise are less precise achievement of program objectives. This means that the program is budgeted to be financed is often replaced by another program that turned out to have a greater importance to priority.

The village as stated in Law No. 6 of 2014 concerning the village community unit which has borders with the authority to regulate and manage the administration, the interests of the local community based community initiatives, the right of origin or traditional rights recognized and respected in the system of government of the Republic Indonesia. In Law No. 6 of 2014 on the village sources of income derived from the Village Fund, which is part of the balance funds received by the District and part of the results of local taxes and levies

In the implementation of the Village Fund program are the problems encountered in its implementation or which may affect the implementation of the program. The problems can give a negative effect on the sustainability of the program. In this case these activities can be said to change the mindset of people to be pro-active or not in accordance with the activities, in other words the view that emerged in the community and statmen having a negative impact. Also according to the society's view of the programs initiated by the government to provide benefits to the executive committee of the program, tend to weaken the will of the people to engage in such activities because some people think that the performance produced by the organizers of the program are not really running well and are considered less transparent them from project. In this case the implementation of the program so that people are required

to be actively involved in the implementation of the program. On the implementation of the program, the community has contributed to the role of being involved in the community to implement this program greatly affect the success of the program. the need for synergy between the committee of community programs.

Good governance in a country is an inevitable necessity. In line with the issued the Government Regulation on the Implementation of Law No. 6 of 2014 on village set that Village Administration is the Implementation of Government Affairs and interests of local communities in the governance system of the Republic of Indonesia are funded from the Budget of the Village, referred to APBDesa is plan annual financial village government. Village funds are funds given to the village from the state budget and the balance funds received government financial district and part of the results of local taxes and levies. Provision of Village Fund is a manifestation of the fulfillment of the right to organize the village in order to grow and develop its autonomy following the growth of the village itself by empowering people and enhancing the role of village government in providing services to improve the welfare of the community as well as speeding the development and growth of strategic areas. Funds through the village, the village or the village a chance to manage the construction, government and civil society autonomously. Implementation of the Village Fund is intended for programs of physical and non-physical related indicators Rural Development, includes level of education, and level of health. Village Administrative capacity as implementing the policy to be a factor supporting the successful implementation of the programs financed Village Fund. Skills and abilities village government as policy implementation is the basis of the Implementation of the Government, especially in Finance in managing the Village Fund and lack of socialization have an impact on the lack of participation of the community to make a proposal on what programs are urged to put forward in order to be funded through the Village Fund for lack Team coach specifically, the lack of assistants specially Village Fund so difficult for village officials (bureaucrats village) and village institutions in nenunjang activities of the Fund the village then most people view and considers that the program is a program owned by the government deemed they were not required to intervene from the public when the public should be able to play an active role in monitoring and supervising the village fund that existing funds can be allocated in accordance with its function. Village Fund program was implemented to help people, especially in implementing community development . it is an effort to invite all walks of life in the village to participate in the development and empowerment as well as the implementation of mutual cooperation. Because the Village Fund program implementation in the village, need to be assessed and measured to determine how the level of its effectiveness, whether the program is meeting its goals and objectives as planned.

#### 2. IMPLEMENTATION OF THE VILLAGE FUND (DD)

Based on Government Regulation No. 60 of 2014 on the village fund , it is mentioned that the implementation of village funds will be disbursed directly to the village from the state budget . Implementation of the Village Fund conducted through the provision of relief funds from the central government to local governments that will be given to the village derived from financial balance of central and local government will then be received by the District Municipality . Government allocates village in the state budget every year the budget will be allocated to villages transferred through the local government budget District Municipality . The distribution of village funds from the central government down to the village . The executive committee of the Village Fund program , namely LPM (Lembaga Pemberdayaan Masyarakat ) , BPD ( Badan permusyawaratan Desa ) , Community Leaders , Experts village.

#### 3. PROGRAM IMPLEMENTATION VILLAGE FUND ( DD ) IN 2015

Implementation of the Village Fund Program or DD is one of public policy issued by the government as the implementation of government programs. The village fund program as a program certainly has the objective to be achieved. The purpose of the Village Fund program, as stated in the technical guidelines Village Fund program, including:

- a. Improving the implementation of village government in implementing government services, community development and the appropriate authority.
- b. Improving the institutional capability of villages in the planning, implementation and control of development in accordance with the potential of the village.
- c. Improve the distribution of income, employment and business opportunities for rural communities.
- d. Encouraging increased non-mutual aid society.

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Village Fund program is a package of activities aimed at helping the village government, which has the following management principles, include:

- a. The financial management of the Village Fund is an integral part of village finances in APBDesa.
- b. Village Fund implemented using the principles of saving, directed and controlled.
- c. All activities are funded by the Village Fund is planned, implemented and evaluated openly engages the village community.
- d. All activities should be accountable administratively.

In planning for a program should have the characteristics, among others, that the program should have clear definitions and targets that can be measured, the program should be used as an alternative to consider each activity in achieving the targets, and the program can be calculated analytically. unless the program has clear goals must be measurable output.

#### 4. FACTORS INFLUENCING THE SUCCESS OF PROGRAM IMPLEMENTATION

According to Schneider (in Erwan and Dyah 2012: 19), lists five factors that influence the success of the implementation, including:

- a. Viability, its implementation needs to be a lot of rethinking the legal entity of the authority, and its mechanism.
- b. Integrity theory, its implementation needs to increase awareness of the importance of the values of the national character of its development activities.
- c. Scope, the scope of the evaluation in the aspects in the context of the implementation of learning programs without reducing the importance of the program.
- d. Unintended consequences, the implementation of unintended consequences such as slow communication and processes in the program.
- e. Capacity, the implementation of which is empowering production to increase capacity in order to know the progress and constraints experienced in implementing the program's success is strongly influenced by the capacity of the organization. This argument put forward by Armstrong (2009: 226) as cited in the paragraph "Organizational capacity is the capacity of an organization to function Effectively".

According Agustino (2006: 18) there are three factors that affect the successful implementation of the program, including:

- a. Human Resources
- b. Socialization Disbursement
- c. implementation Coordination

Meanwhile Sabatier (in Erwan and Dyah 2012: 19) calls after reviewing numerous studies of implementation, there are six key variables that are considered to contribute the success or failure of implementation. Six variables are:

- a. Goals or objectives are clear and consistent policies.
- b. Strong theoretical support in formulating policies.
- c. The implementation process has a clear legal basis so as to ensure compliance officers occurred in the field of the target group.
- d. The commitment and expertise of the policy implementers.
- e. Support stakeholders.
- f. Stability of social, economic, and political

#### 5. FACTORS AFFECTING FAILED IMPLEMENTATION PROGRAM

According Presman and Wildavsky (in Erwan and Dyah 2012: 2), policies and development programs designed by governments tend to fail when implemented it turned achievement is far from what is expected. Available evidence indicates that a variety of ideal conditions for example its form of laws, government regulations, and the annual development program that regularly turns when faced with the realities of the field to be difficult to realize. The phenomenon is found in the field about the many failures of implementation of various development programs.

For example, if the government gives priority to handle problems in education by spending its budget to subsidize the cost of education for the community, then at the same time the government will lose the opportunity or ability to spend their budget in order to subsidize the fields of health, agriculture, and housing. This means that if the policy or program that has been selected for dipriorotaskan failed to be implemented, the people will suffer a loss, namely the loss of public funds that have been spent on them and the loss of opportunity that should be enjoyed by the people, if the funds are wasted is used to finance policies or other programs .Implikasi failures in implementing policies or development programs are still not able to accomplishment of the government's agenda to address various issues. Some of the factors that influence the failure in the implementation of the program include:

- a. The lack of improvement of the quality and quantity of communications that support the implementation of the program.
- b. Socialization uneven distribution of funds.
- c. Lack of coordination
- d. Lack of evaluation carried out in the next annual implementation.
- e. Lack of Human Resources.

#### 6. VILLAGE FUND PROGRAM 2015

Development programs and activities carried out by involving the entire village community . Development activities carried out by the government of South Lampung regency and also by the village government . Implementation of development funding limitations has not run optimally . With the guidance and RKPD Development Plan and based on conditions that existed then still a lot of development programs or activities that must be carried out in the village , among others :

- a. Development
- b. Construction of Public Facilities
- c. Improving the Quality of human resources of Village Government
- d. Improved facilities Village Government in the improvement of procurement offices and supporting facilities such as repair computer, tables and chairs .

#### 7. IMPLEMENTATION OF THE VILLAGE FUND

Implementation of the Village Fund or DD started with the preparation of rural development planning by involving stakeholders village which is a unit in local development planning. Included in the beginning of the year activity is the preparation of the Implementation of the Village Fund to draw up the documents required as a condition of acceptance of the Village Fund. In preparation for the implementation of the Village Fund, each country carrying out the preparations both of readiness of Human Resources as well as the provisions of the regulations governing the implementation by forming the executive committee of the Village Fund program to be run.

Implementation of the Village Fund is intended for programs of physical and non-physical related to Rural Development, includes the development level, Level of Education, Health and Income Level Rate society. Village Administrative capacity as implementing the policy to be a factor supporting the successful implementation of the programs financed Village Fund. Village Administrative abilities and skills as the basis of policy implementation, especially in the implementation of Government Finance in managing the Village Fund. The government allocated the Village Fund in the budget revenue and expenditure every year the budget allocated for the village to be transferred through the budget revenues and expenditures of the district / city. Village funds are funds given to the village derived from financial balance of central and local governments received by the District Municipality. The government allocated the Village Fund in the budget revenue and expenditure every year the budget allocated for the village through the district local government budget. Provision of Village Fund is a manifestation of the fulfillment of the right to organize the village in order to grow and develop its autonomy following the growth of the village itself by empowering people and enhancing the role of village government in providing services to improve the welfare of the community as well as speeding the development and growth of strategic areas. Funds through the village, the village or the village a chance to manage the construction, government and civil society autonomously village.

Allocation of the village of each district / city are allocated based on the multiplication of the number of villages in each district / city and the average village fund each province based on population, area, poverty and the level of difficulty in the respective provinces such as the lack of availability of basic services, infrastructure conditions, transportation, and communication to the village of the district. The local government allocated funds in the village of budget revenues and expenditures of each fiscal year. In the allocation of village funds there are some things to consider such as the need regular income Village Head and the Village, rural population, the poverty rate village, area of the village and the level of difficulty in the village.

#### 8. CONCLUSION

Basically Implementation Program is an important stage in the process of implementation of the program. The process of the activities implemented to make a formal order to be held in the field by actors that deliver results. DD Program (Village Fund) in 2015 is one of public policy issued by the government as the implementation of government programs. In the allocation of village funds there are some things to consider such as the need regular income Village Head and the Village, rural population, the poverty rate village, area of the village and the level of difficulty in the village. The village fund program as a program certainly has the objective to be achieved.

Implementation of the program is an important stage in the program, which is a process for making a formal can be held in the field by actors so as to give results. According to Edward III (in Erwan 2012: 85) there are four things that affect the implementation of the program implementation process, including:

- a. Communication
- b. Resource
- c. Implementing attitude
- d. bureaucratic structure

Also in the program implementation of the Village Fund, there are several factors that can influence the failures in the implementation of the program, these factors may include the lack of improvement of the quality and quantity of communications that support the implementation of the program, dissemination of fund distribution uneven, lack of coordination, lack of evaluation carried out in the next annual implementation, lack of human resources so that the necessary measures to cope with such failures.

In this case there is no doubt that under Act No. 6 of 2014 on village set that Village Administration is the Implementation of Government Affairs and interests of local communities in the governance system of the Republic of Indonesia are funded from the Budget of the Village, hereinafter referred to APBDesa namely the annual financial plan the village is Desa.mDana government funds given to the village comes from the government's financial balance funds received by district and section of the results of local taxes and levies.

Development activities carried out by the government of South Lampung regency and also by the village government. Implementation of development funding limitations has not run optimally. With the guidance and RKPD Development Plan and based on conditions that existed then still a lot of development programs or activities that should be implemented and carried out in the village.

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